





INDIVIDUAL DEVELOPMENT ACCOUNT PROGRAM MANUAL

Asset Development Asset Preservation Together

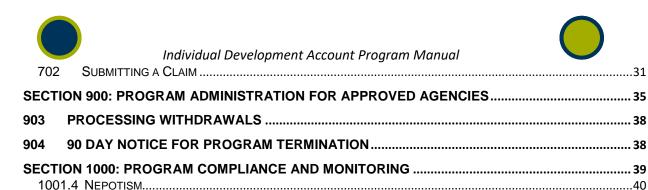
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SECTION 100: IDA Program History

State History

The Indiana Housing Community and Development Authority's Individual Development Account Program is an asset development program for low-income individuals. In 1997, Indiana state legislation (I.C. 4-4-28) created the Individual Development Account (IDA) program (IDA program) as an innovative tool to help low-income Hoosiers build assets, attain self-sufficiency, learn personal financial skills, and invest in improving their quality of life.

Program Summary

Individual Development Accounts are matched savings accounts designed to encourage low-income families to save for the purchase of an asset (e.g., home, education/job training, or small business). Participants in the program are required to successfully complete financial education as well as training related to a specific asset purchase.

The program year is October 1 to September 30. The program covers all of Indiana's 92 counties and is administered by 35 local program administrators. (See Appendix F for a list of local program administrators) Overall program administration is guided by Indiana Code (I.C. 4-4-28) and AFI Legislation (Community Opportunities, Accountability, and Training and Educational Services Act 1998). Program rules are tailored to accommodate federal and state legislation.

The objective of the IDA Program is to assist people with limited means in achieving financial independence and becoming financially self-sufficient by providing them the skills to:

- Develop a budget and set goals;
- · Establish regular saving habits; and
- Invest in assets.

The IDA program meets these objectives by providing financial education, case management, homeownership counseling and other asset-goal specific training to its IDA participants.

This manual is designed to assist administering IDA organizations and their staff achieves these goals by providing the necessary tools, framework and guidance needed to run a more effective program. The manual captures best practices from the field and provides a model for effective program management.

Training and Technical Assistance

IHCDA will provide training and technical assistance to the IDA Administrators, as needed or requested. IHCDA hosts an annual training prior to the start of each program year. Should you have any questions concerning this program, please contact:

Brian Carman, Community Manager- CSBG, IDA, NAP bcarman@ihcda.in.gov
(317) 234-5825
Or call me Toll Free at 1-800-872-0371.





After the orientation process has been completed, each prospective participant should go through an initial interview and screening process. The prospective participant will complete an application and begin the eligibility review process. All IDA participants must have a completed application with eligibility documentation on file. A copy of the Participant Application is located in Appendix G.

Participation in the IDA program is generally granted on a first-come, first-served basis. However, the seriousness and ability of the program applicant to actively save should be a factor in the review process.

203 Eligibility Determination

In addition to income guidelines, at the time of application, an eligible prospective participant must meet the following requirements:

- Must have earned income at least equal to the amount of his/her annual savings obligation;
- Be a resident of the state of Indiana; and
- Meet any additional requirements required by the IDA Administrator (i.e. service area limits, specific target population and any other requirements set by the administrator).

204 Income Determination

As defined by Indiana Code 4-4-28-6, a qualifying individual means an individual or household who:

- Is an Indiana resident; and either
- Receives or is a member of a household that receives TANF assistance. (Even if the prospective participant receives TANF, the household must have earned income to be eligible); or
- Is a member of a household with an annual household income that is less than 200% of the federal income poverty guidelines.

A qualifying individual shall maintain residency in Indiana until the individual development account is closed.

		Maximum I	Household Inco	ome Allowed (200% FPG)
Household Size	100% Poverty Guidelines	Annually	Monthly	Bi-Weekly
1	\$12,140	\$24,280	\$2,023.33	\$933.85
2	\$16,460.00	\$32,920	\$2,743.33	\$1,266.15
3	\$20,782.00	\$41,564	\$3,463.67	\$1,598.62
4	\$25,100.00	\$50,200	\$4,183.33	\$1,930.77
5	\$29,420.00	\$58,840	\$4,903.33	\$2,263.08
6	\$33,740.00	\$67,480	\$5,623.33	\$2,595.38
7	\$38,060.00	\$76,120	\$6,343.33	\$2,927.69
8	\$42,380.00	\$84,760	\$7,063.33	\$3,260.00
For each additional person add:	\$4,320.00	\$8,640	\$720.00	\$332.31





205 Income Calculation

Earned income is a major factor in determining eligibility. If the prospective participant does not have earned income, he or she will not be eligible for the IDA program. The income eligibility determination must be based on total projected <u>earned household income</u>, as of the date of application to allow a prospective participant to be eligible to participate in the IDA Program.

To determine a prospective participant's projected income, IDA Administrators should follow the following steps:

Step 1 - Collect two (2) most recent and consecutive paystubs for each household member

Step 2 - Determine if income is consistent

• If income is inconsistent (hours, pay or overtime varies from week-to-week), then the IDA Administrators must use the 'Income Calc. Tax Return' tab on the Income Calculation sheet. If income is consistent (hours and gross pay remain the same week-to-week), then the IDA Administrators should enter the gross amount for 2 paystubs on the Income Calculation Worksheet. Administrators will not have to enter any additional information for the section as the spreadsheet auto-calculates eligibility based on program guidelines.

Step 3 - Complete and use IHCDA's Income Calculation Worksheet (see Appendix M) to determine combined total annual income for EACH household member.

Note: If, at time of application, the prospective participant or any of his/her household members have more than one job, you must treat each job separately (as an individual) for purposes of completing the Income Calculation Worksheet (ICW) form.

- Income Calculation Worksheet Appendix M Tab Summary: The following is a summary of the uses of each tab on the ICW. Please note that any areas on the spreadsheet that have blanks are meant to be filled, otherwise, the cells will auto-calculate based on the fillable information.
 - "Eligibility Summary" Aside from the name and date of completion, this tab will autocalculate from all other tabs to determine where a participant is eligible to participate in the IDA program.
 - "Income Calculation"- This tab will be used for individuals with consistent income for the majority of participants applying for the IDA program. If the participant has inconsistent (seasonal, part-time, etc.) income, please use the "Income Tax Return Tab". If you use the "Income Calculation Tab", please do not use the Income Tax Return" tab.
 - "Income Tax Return" This tab is only to be used for inconsistent income and the "Income Calculation" tab should not be filled in if using this tab. This is to be used for part-time and seasonal workers as a more accurate annual income calculation.

hcda O				
diana Housing & Community Deve	lopment Authority			
ARTICIPANT ELIGIBILITY SUM	MARY			
Name:		Test		
Date Completed:	F			
Household Size:				
200% based on HS:		32,040.00		
Household Income:	5	26,000.00		
NetWorth:		\$0.00		
Income Eligible?		Yes		
Networth Eligible?		Yes		
Eligible Participant?		Yes		
-				
		Maximum Ho	ousehold Incon	ne Allowed (200% FP
Household Size	100% Poverty Guidelines	Maximum Ho	ousehold Incon Monthly	ne Allowed (200% FF Bi-Weekly
Household Size				ne Allowed (200% FP Bi-Weekly \$913.85
	Guidelines	Annually	Monthly	Bi-Weekly
1	Guidelines \$11,880	Annually \$23,760	Monthly \$1,980.00	Bi-Weekly \$913.85
1 2	\$11,880 \$16,020.00	\$23,760 \$32,040	Monthly \$1,980.00 \$2,670.00	\$913.85 \$1,232.31
1 2 3	\$11,880 \$16,020.00 \$20,160.00	\$23,760 \$32,040 \$40,320	\$1,980.00 \$2,670.00 \$3,360.00	\$913.85 \$1,232.31 \$1,550.77
1 2 3 4	\$11,880 \$16,020.00 \$20,160.00 \$24,300.00	\$23,760 \$32,040 \$40,320 \$48,600	\$1,980.00 \$2,670.00 \$3,360.00 \$4,050.00	\$913.85 \$1,232.31 \$1,550.77 \$1,869.23
1 2 3 4 5	\$11,880 \$16,020.00 \$20,160.00 \$24,300.00 \$28,440.00	\$23,760 \$32,040 \$40,320 \$48,600 \$56,880	\$1,980.00 \$2,670.00 \$3,360.00 \$4,050.00 \$4,740.00	\$913.85 \$1,232.31 \$1,550.77 \$1,869.23 \$2,187.69
1 2 3 4 5	\$11,880 \$16,020.00 \$20,160.00 \$24,300.00 \$28,440.00 \$32,580.00	\$23,760 \$32,040 \$40,320 \$48,600 \$56,880 \$65,160	\$1,980.00 \$2,670.00 \$3,360.00 \$4,050.00 \$4,740.00 \$5,430.00	\$913.85 \$1,232.31 \$1,550.77 \$1,869.23 \$2,187.69 \$2,506.15

Earned Income

Earned Income, as defined by the Internal Revenue Service (IRS), is "all income from employment, but only if it is includable in gross income." Earned income generally includes all taxable income which individuals receive from working--income that is not taxable generally does not count as earned income.

Examples of earned income include:

- Taxable wages, salaries and tips
- Net earnings from self-employment to the extent such net earnings constitute compensation for personal services actually rendered
- Gross income received as statutory employee





It is important to note that IDA Administrator *should* count net earnings from self-employment as a part of the income calculation.

Excluded from consideration as earned income are:

- Alimony and Child Support
- Welfare Payments
- Social Security Disability Income (SSDI)
- Supplemental Security Income (SSI)
- Federal Program Stipends
- Interest and Dividends
- Pension and annuities
- Worker's, Unemployment and Veteran's compensation benefits
- Salary deferrals, such as contributions to 401(k) plans, Federal Thrift Savings Plan income.

206 Acceptable Eligibility Documents

A prospective participant who wishes to have his or her IDA application accepted for review must submit the following documents as part of his or her IDA application submission:

- Copy of the most recent two (2) weeks of consecutive pay stubs for all wage earners in the household.
- Copy of the prospective participant's most recent Federal tax return, filed less than 12 months prior to date of application.

Other income documentation that may be considered:

- Salary, wage statements or W-2 forms
- Third-Party Verification of employment income
- A statement signed and dated by the prospective participant or his/her parent/guardian, in the
 case of minors, that the prospective participant does have earned income such as an allowance.
 This method of documentation should be used only when it is not possible to use one of the above
 methods. A statement should be in the case file explaining why a self-declaration was used.

207 Documentation of Identity and Residency

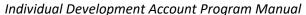
Each applicant must submit a copy of his or her current driver's license, State issued ID, or Matricula Consular.

The IDA Administrator may retain a copy of the identification and social security card in the participant's file. If the copy is retained, the IDA Administrator must redact all but the last four digits of the identification and SS numbers. See Section 1100 for information regarding Internal Controls.

208 Household Determination

According to Indiana Code, only one member per household may establish an IDA. Information regarding the definition of what constitutes a household may be retrieved from any IDA Administrator.

The Federal government defines a household as all individuals who share use of a dwelling unit as primary quarters for living and eating separate from other individuals. Household members benefit from shared income and resources and contribute financially to each other's needs and expenses. This designation



may include the prospective participant, his or her dependents and other household income contributors such as a spouse, partner, ex-spouse or ex-partner, parents or other relatives.

Determining the number of people in the household does not always equate to the number of people living in the residence. Individuals may live in the same dwelling, but not share financial resources or benefit from each other's income.

Example: Two people living in a home, dividing costs of rent, utilities, and food, who do not pool resources for savings or shared investments or assets would not count each other in determining household size or income. This may include relatives or friends who live together in a residence but who are considered as separate and independent from each other financially.

Conversely, two individuals may live in separate residences but share income, expenses and resources, including cases in which one person is supporting another financially or is a legal dependent. In such cases, the individuals would be considered a household unit.

Example: A college student who is living in a dorm but is claimed as a dependent on his/her parent's tax return should be treated as a member of his/her parents' household.

After determining household members, the total household income can be calculated. **The prospective** participant must submit income documentation for he or she and all other members of the household.

210 Frequency of Determination

Once a prospective participant has been accepted into IHCDA's IDA Program and becomes an IDA participant, an IDA participant may not be disqualified due to changes in income, unless there is evidence that the IDA participant or a household member supplied fraudulent application information.

Re-determination

Re-determination of income is only necessary if 12 months have lapsed between the date of prospective participant's initial application and the date of the prospective participant's acceptance into the IDA program. Otherwise, the initial income determination will determine eligibility of an IDA participant until the savings goal is met or the individual is no longer an active IDA participant.

Age Requirement

While Indiana does not have a minimum age requirement to be eligible to participate in the IDA program, it should be noted that individuals under 18 years of age will require a separate financial literacy education which is more age appropriate.

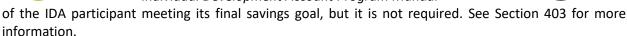
211 Project Period

Each IDA participant will have a **five year project period** for the IDA program. The IDA participant will have **four years to save and receive match and <u>one additional year to make an asset purchase</u>. After the fifth year, the IDA participant will graduate or automatically terminate from the IDA program. This project period may be mentioned as a "savings period" or "eligibility period" for IDA participants.**

If an IDA participant chooses to fast track savings deposits, that IDA participant will have access to the full five year project period. IDA Administrators are encouraged to graduate fast trackers within a one year







An IDA participant who does not complete the savings plan and terminates from the IDA program is called a Non-Graduate. A Non-Graduate may still have time remaining in his or her five year project period and have unused match funds. If there are match funds available and time remaining in the five year project period, the IDA Administrator may fill that slot with a new IDA participant. However, the new IDA participant must have the ability to fast track savings and complete the asset purchase in the remaining project period.

See Section 600 for closing accounts.

212 Program Waitlist

A prospective participant may be placed on the "Wait List" for one of two reasons:

- The agency does not have funding available to support the participant for the project period
- The participant meets most of the eligibility requirements but needs to remove barriers that will impede successful completion of the program

Putting a client on the Wait List is left to the discretion of the IDA Administrator and does not require prior approval from IHCDA.

Individuals placed on a waitlist should be encouraged to complete Financial Education Training prior to acceptance into IHCDA's IDA Program, as this is a great method of screening the enthusiasm and seriousness of potential IDA participants.

213 Beneficiary Designation

Upon acceptance into the IDA Program, each IDA participant must designate an account beneficiary in the event of his or her death. According to Indiana Code, when the account beneficiary is member of the IDA participant's family as defined by Indiana Code, all funds (savings and match) will remain and the IDA will transfer to the designated family member, who is subject to the same rules and regulations of the IDA program as the deceased.

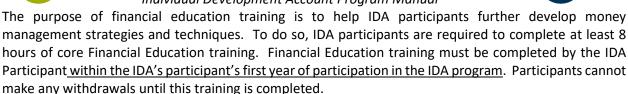
Conversely, when the designee is not a member of the IDA participant's family, all matching funds are forfeited and returned to IHCDA, while any personal savings will be transferred directly to the beneficiary.

Section 300: Training Requirements

Each IDA participant must complete a total of 8 hours of combines Financial Education and Asset Goal Specific Trainings as an IDA program requirement and <u>before the first withdrawal is completed</u>. <u>Located in Appendix O is a sample IDA Training Log for tracking each IDA participant's training hours</u>.

301 Financial Education Training





IHCDA has not mandated a specific financial education curriculum that is mandated that IDA Administrators must use. However, the financial education curriculum should include the following topics:

- Setting long- and short-term goals
- Developing household budgets
- Developing systems to keep records for budgeting and income tax purposes
- Identifying how, why and when to use credit
- Repairing negative credit histories
- Determining why, where and when to use financial institutions
- Using tax credits to increase financial security (e.g. EITC, CCTC etc.)
- Financial goal setting: money values
- Net worth and income determinations and budgeting
- Consumer credit rights

Based on the curriculum requirements, IHCDA has recommended the following curricula for program IDA Administrators to consider.

- MoneyWi\$e, developed by Capital One and Consumer Action. For additional information, go to www.money-wise.org
- Money Smart, a curriculum available from the FDIC. Money Smart can be ordered through the FDIC website: http://www.fdic.gov
- Your Money, Your Goals, a curriculum available from the Consumer Finance Protection Bureau. It can be viewed at http://www.consumerfinance.gov/your-money-your-goals/.

IDA administrators may facilitate financial education through individualized or group meetings. Or, the IDA Administrators may refer clients to training partners or programs within the local community. All completed financial education should be documented in the IDA participant's file. Participants completion of the financial education will be verified during compliance visits by IHCDA.

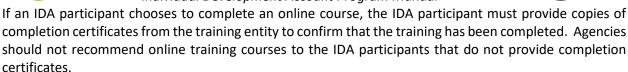
At this time, "Making Your Money Work" is not listed as a recommended financial education curriculum because the materials are outdated. IDA Administrators may continue to use the curriculum, but are strongly encouraged to find a more current financial education curriculum.

302 Online Financial Education

Online financial education is an alternative training option for IDA participants who are unable to complete the training options provided by the IDA Administrator. Like the financial education discussed in Section 301, the online financial education curriculum should meet the same curriculum requirements.

One example of an online financial education program is *Money Smart*. The training is located at: http://www.fdic.gov/consumers/consumer/moneysmart/mscbi/mscbi.html.





Training certificates will be reviewed during the compliance visit by IHCDA.

303 Credit Counseling

IDA Administrators are encouraged to facilitate credit counseling with IDA participants. The counseling provides the IDA participant with an opportunity to assess the current state of his/her credit score and identify strategies to improve the credit score during the project period. Credit counseling must include, but is not limited to: credit history assessment, credit repair assistance and credit stability counseling.

304 Asset-Goal Specific Training

In addition to basic financial education, each IDA participant is required to complete asset-goal specific training, as appropriate for the IDA participant's asset purchase. This training must occur before the IDA participant makes his or her first withdrawal. Asset-goal specific training should last somewhere between 2-4 hours and should cover the following topics:

Homeownership Counseling

- Learn how much house you can afford;
- Understand what a sub-prime loan is and how to recognize predatory lending practices;
- Learn where to look for down payment and closing cost assistance;
- Learn how to qualify for Next Home, Next Home with Mortgage Credit Certificate, Mortgage Credit Certificate, My Home Conventional, or other USDA loan programs;
- Understand the settlement process;
- Get tips on how to maintain your home; and
- Learn how to avoid foreclosure.

Small Business Training

- Identify potential customers and target markets;
- Develop a business plan;
- Develop a marketing plan;
- Learn how to track the cash flow of your business;
- Learn about different types of small business loans; and
- Learn what professional resources are available.

Higher Education and Career Counseling

- Meet with a counselor to discuss your education/career goals;
- Write an education/career plan;
- Get help with the college search and application process;
- Learn about local job training programs and services; and
- Learn to identify different grants and scholarships which can help subsidize the cost of your education.





Owner-Occupied Repair

- What is a licensed and insured contractor;
- How to avoid predatory practices involving home improvement contractors;
- Seeking multiple estimates and cost comparison;
- Simple repair projects suitable for the homeowner; and
- Adding value to a home.

Motor Vehicle Purchase

- Predatory Lending;
- Kelly Blue Book;
- Where to obtain an auto loan;
- Tips and precautions regarding auto dealers;
- Basic auto maintenance overview; and
- Auto Insurance.

IDA Administrators may facilitate asset goal specific training through individualized or group meetings. Or, the IDA Administrator may refer clients to training partners or programs within the local community. All completed asset goal specific training should be documented in the IDA participant's file. Completion of IDA participants asset goal specific training will be verified during compliance site visits by IHCDA.

305 Financial Coaching/Counseling

In addition to completing financial education, IDA Administrators may provide IDA participants with additional financial coaching/counseling.

IDA Administrators may refer IDA participants to an individual case manager, or financial coach, to provide individualized support and assistance to enhance the financial education process.

Other IDA Administrators may use "Savings Clubs" as a group approach to supporting the financial education. Peer groups, or Savings Clubs, can:

- Offer IDA participants support from other people who understand through firsthand experience the challenges of long-term saving on a low income
- Provide a mechanism for IDA participants to meet regularly, refocus on their IDA goals and reflect on their progress and setbacks
- Help IDA participants develop strong personal ties with other savers and become invested in one another's success
- Be a valuable form for resource sharing and joint problem solving
- Instill in IDA participants a feeling of accountability to one another

Additional financial coaching is strongly encouraged as a mechanism for maintaining IDA participant enthusiasm, but is not required.

306 Case Management

Pairing case management with the financial coaching/counseling and training provides the IDA participant with a comprehensive and intensive experience. IDA Administrators may identify case managers to track





the overall process of the IDA participant's goals and savings plan agreements as well as assist the IDA participant with reducing barriers to success.

IDA Administrators may consider a few approaches when developing and implementing a case management program.

- LIHEAP's Family Development Program
- Housing Choice Voucher's Family Self Sufficiency Program

If the IDA Administrator does not plan to implement a full service case management program, then IDA Administrator should consider implementing the following techniques to maintain active IDA participant engagement.

- Plan regular contact with your IDA participants. Regular contact between your program staff
 and IDA participants is a way to combat isolation and discouragement. Regular newsletters,
 timely monthly account statements, and occasional "check in" phone calls will help IDA
 participants feel supported and keep IDA goals in the forefront of their minds.
- Be alert and accessible. Many IDA participants are inherently reluctant to seek out assistance or support, even when they feel overwhelmed or discouraged. Program staff should emphasize to IDA participants that they are available to offer assistance and back up this promise with visible policies and practices, such as setting standard "office hours".
- Foster successful peer support groups. Fellow IDA participants can be one of the most effective sources of support and "preventive medicine" for IDA participants; IDA account holders can support one another especially well because of similar goals and obstacles.

307 Maintaining Participant Files

Good program management is not limited to case management; it also extends to an organization's record keeping practices. IDA Administrators are responsible for keeping comprehensive and up-to-date IDA participant files. Below are some examples of what a typical IDA participant file should include (* items are required). Please see the sample file in the appendix for a complete list of mandatory items

- IDA Participant Application*
- Savings Plan Agreement*
- Release of Information*
- Training Logs*
- IDA Training Certificate of Completion
- SS# documentation for participant *
- Income verification documentation*
- Copy of Personal Budget
- Contact Log and Case Notes*
- Withdrawal(s) Request Forms with supporting documentation*
- Credit Report with Score*
- Bank statements





308 Confidentiality

All applications, bank statements, documents and other files related to an IDA participant must be kept confidential by IHCDA and IDA Administrators. Due to reporting requirements, certain information may be shared with Family and Social Services Administration (FSSA) or the U.S. Department of Health and Human Services (HHS). However, at no time will any information unnecessarily be shared with anyone not affiliated with Indiana's IDA Program. A Release of Information form is located in Appendix Q.

309 Non-Discrimination

Non-Discrimination Under Programs Receiving Federal Financial Assistance

No person shall, on the grounds of race, gender, age, creed, ethnic origin, disability, or sexual
orientation, be excluded from participation in, be denied the benefits of, or be subjected to
discrimination in Indiana's IDA Program.

Non-Discrimination on the Basis of Handicap in Programs and Activities Receiving Federal Financial Assistance

No otherwise qualified handicapped individual in the United States shall, solely by reason of his
handicap, be excluded from participation in, be denied the benefit of, or be subjected to
discrimination in Indiana's IDA program

Non-Discrimination on the Basis of Age in Programs and Activities Receiving Federal Financial Assistance

 No person shall, on the basis of age, be denied the benefits of, be excluded from participation in, or be subjected to discrimination under any program or activity receiving funds provided through the Indiana's IDA program.

Non-Discrimination on the Basis of Sex in Education Programs and Activities Benefiting from Federal Financial Assistance

No person shall be subject to discrimination on the basis of sex in Indiana's IDA program or any
activity receiving Federal financial assistance, whether or not such program or activity is offered
or sponsored by an educational institution.

Meaningful Access to Limited English Proficient Persons

• Persons who, as a result of national origin, do not speak English as their primary language and who have limited ability to speak, read, write, or understand English ("limited English proficient persons" or "LEP") may be entitled to language assistance under Title VI in order to receive a particular service, benefit, or encounter. In accordance with Title VI of the Civil Rights Act of 1964 (Title VI) and its implementing regulations, the IDA Administrator must take reasonable steps to ensure meaningful access to activities for LEP persons. Any of the following actions could constitute "reasonable steps", depending on the circumstances: acquiring translators to translate vital documents, advertisements, or notices, acquiring interpreters for face to face interviews with LEP persons, placing advertisements and notices in newspapers that serve LEP persons, partnering with other organizations that serve LEP populations to provide interpretation, translation, or dissemination of information regarding the project, hiring bilingual employees or volunteers for outreach and intake activities, contracting with a telephone line interpreter service, etc.





Section 400: Savings Requirements

Once accepted into the IDA program, IDA participants are expected to meet the following conditions to remain enrolled in the IDA program. The savings plan is the core component of the IDA program and the desired outcome for participation in the IDA program. Each IDA participant must sign and agree to the terms and conditions set forth in the Savings Plan Agreement.

401 Savings Plan Agreement

The Savings Plan Agreement reflects a commitment between the IDA Administrator and the IDA Participant. Each IDA participant must complete a Savings Plan Agreement that will outline the IDA participants and IDA Administrators' roles and responsibilities. The Savings Plan Agreement is located in Appendix E.

The Savings Plan Agreement ("SPA") outlines the following program requirements:

- Eligibility and Savings Period
- How a bank account is established
- Minimum savings deposit requirements
- Required trainings and workshops
- Uses of funds
- Savings and Purchase timeline
- Budget Workplan
- Withdrawal process
- Terms and Conditions
- Program Evaluation Consent
- Beneficiary Designation
- Roles and Responsibilities of the IDA Program Administrator

The SPA must be signed before a participant opens the IDA and is a mandatory part of the IDA program. The IDA participant should receive a copy of his/her SPA upon execution. A copy of the signed form must be included in the IDA participant's file. Signed forms will be reviewed during compliance visits by IHCDA.

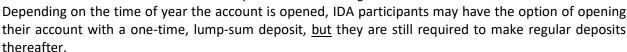
402 Regular Savings Deposits

Each IDA participant must save a minimum of \$1,200 over the four year savings period while in the IDA program. That savings goal is divided into annual savings goals of \$300 per year. Each IDA participant is required to make regularly scheduled deposits into his or her personal savings account. The IDA Administrators will post the deposits into the IHCDAonline on a quarterly basis.

Four Year Savings Plan

- 1. Regular Weekly Deposits
- 2. Regular Bi-Weekly Deposits
- 3. Regular Semi-Monthly Deposits
- 4. Regular Monthly Deposits
- 5. Quarterly deposits





IDA Administrators should thoroughly review these options with IDA participants during the orientation process. IDA Participants should be wise in choosing which savings option will be most conducive to their life situation.

If the IDA participant is unable to meet his/her regular savings obligation, he/she is expected to at least make a minimum savings deposit as outlined in the section below titled, *Minimum/Maximum Deposits*.

403 Fast Track

Though not specifically outlined in the SPA, all IDA participants have the option to Fast Track. The fast track savings plan allows the IDA participants to complete the total savings goals, be matched, and make asset purchases in less than four years.

The most common option is to complete the savings within two years. However, this option is not required to be considered Fast Track. Any savings beyond \$250 per year will allow the IDA participant to fast track the savings option and complete the savings process sooner than four years.

Any IDA participant who chooses to Fast Track will be eligible for the full four year savings period plus one additional year to make the asset purchases. For IDA participants who save within two years, the IDA participant will have up to three years to make the final purchase. IDA Administrators are strongly encouraged to assist IDA participants with graduating within one year of the final savings deposit. However, graduation within one year is not required since some asset purchases may take the five year period to complete.

403.1 Filling an Empty Slot

IDA Administrators may choose to fill an IDA participant slot when that IDA participant has terminated his or her participation. To fill the slot, the original IDA participant must not have used all of the allocated match funds for the project period. The terminated IDA participant is considered a Non-Graduate and must have match funds available. If a new IDA participant fills a slot from a Non-graduate, the IDA participant's savings must be fast tracked if there are less than four years available for the IDA participant to save and graduate. The IDA participant must make his or her asset purchase by the end of the original project period. The IDA Administrator must ensure that the new IDA participant has the entire match allocation (\$3,600) available.

404 Deposit Options

IDA participants have three options for making deposits to their IDA:

Option 1: An IDA participant may arrange to have regular savings deposits made via direct deposit from his or her paycheck into his or her IDA. This is a great option, because it saves time, eliminates trips to the bank, and ensures that deposits are made automatically and on a regular basis.





Option 2: If an IDA participant's employer does not offer direct deposit, he or she can set up automatic payments from another savings or checking account to his or her IDA. Like direct deposit, this saves time, eliminates trips to the bank and ensures regular, timely deposits. **IDA participants are advised to make sure funds are always available on a monthly basis for the automatic transfer.**

Option 3: If an IDA participant is unable to set up regular electronic deposits, he or she must visit the partnering financial institution in order to make deposits. Since IDA accounts are not set up to have access to ATMs, or online banking the IDA participant will need to make his/her regular savings deposits during regular business banking hours.

For information on how to set up regular electronic deposits, please contact your local partnering financial institution.

405 Minimum Deposits

To enroll into the IDA Program, IDA participants are required to open an IDA with an initial deposit of \$25. IDA Participants are eligible to receive matching funds once their initial deposit is made.

Minimum/Maximum Deposits

While the IDA Program requires its IDA participants to save on a regular basis, we also understand that occasionally circumstances arise that may otherwise that may preclude an IDA participant from meeting his or her regular savings obligation. In those circumstances, when approved by the IDA Administrator, an IDA participant may instead choose to make a minimum deposit of not less than 50% of his or her regular savings obligation (savings obligation x .5).

According to state regulations, IDA participants may not be taxed on any interest earned in their IDA, nor can money in their IDA account be considered an "asset" when determining eligibility for TANF benefits.

406 Lump Sum Deposits

Lump sum deposits are allowable and provide the participant with an opportunity to get ahead or catch up on a savings goal. However, lump sum deposits cannot and will not replace the IDA participant's requirement to make regularly scheduled deposits into its IDA.

407 Missed Deposits

After three missed deposits, a participant may forfeit his/her right to receive matching funds on his/her IDA and/or his/her right to continue enrollment in the IDA Program.





Section 500: Account Structure

501 Account Set-Up

Each IDA participant will establish two interest bearing, savings accounts. One account holds the IDA participants' personal savings, while the other holds the IDA participants' match funds. IDA participant savings accounts should be "custodial accounts" that are jointly owned by the IDA participant and the IDA Administrator. As a custodial account, the IDA participant will have no direct access to the personal savings or matching funds other than his or her deposits; all other transactions must be coordinated through the IDA administrator.

If a bank provides direct access to an IDA participant without prior approval, then the IDA Administrator or the IDA participant must report that partnering financial institution to the IHCDA immediately.

502 Banking Features

IDA participants shall make regular deposits at designated locations as specified by the partnering financial institution and the IDA Administrator. **IDA participants may not make withdrawals without the written consent of the IDA Administrator.**

Each IDA must be fully restricted from ATM, telephone and online banking service features. This control has been put in place to ensure the safety of IDA participant funds (both individual and match) and to secure the integrity of the IDA Program.

IDA participants will receive monthly bank statements that detail deposits into the personal savings and match accounts. These deposits must be updated in IHCDAOnline at least quarterly for compliance with IHCDA.

503 Match Process

The eligibility requirements to receive matching funds are:

- Submission of a completed IDA Application Packet and the required eligibility documentation;
- Used earned income as the source of funds on deposit;
- Started financial education training;
- In compliance with his/her Savings Plan Agreement; and,
- Deposited at least \$25.

IDA participant deposits will be matched at a rate of 4:1. Each year, the IDA participant must save up to \$250 and receive matching funds up to \$1000 depending on the total amount of his or her deposits.

Effective November 1, 2014, IDA Administrators will match funds quarterly based on the funds deposited by the IDA participants. Therefore, IDA Administrators should not wait until an IDA participant has saved \$250 to make the first match deposit.





IDA participants have the option to "fast track" savings deposits and receive additional matching funds. If the IDA participant fast tracks the savings deposits, then the IDA participant will save up to \$600 per IDA program year and receive up to \$4,000 in match funds per IDA program year.

504 Submitting Match Claims

IDA Administrators are required to post deposits and submit match claims in IHCDAonline at least quarterly. Deposits and match claims should be posted according to the following schedule.

IHCDA will process claims for matching funds on at least a quarterly basis, as they are received from IDA Administrators. IDA Administrators are permitted to submit match claims from all IDA participants who have deposited at least \$25 and met all of the match requirements set forth in Section 503. IDA Administrators are strongly encouraged, but not required, to submit claims monthly. Adherence to the matching schedule will be monitored in compliance visits.

After the last quarter of each program year (January 1 to December 31) ends, IDA Administrators should continue to submit match claims for that program year only.

505 Withdrawal Process

IDA participants are permitted to make asset purchases once they have completed the mandatory financial education and asset-goal specific training and are in compliance with their Savings Plan Agreement.

Qualified Withdrawal

IDA participants may use their IDA savings and match funds to make the following asset purchases:

- To purchase a primary residence in Indiana
- Apply principal reduction to a home located in Indiana purchased with IDA funds
- Owner-occupied repair on a home located in Indiana.
- Start or expand a small business based in Indiana.
- Further their education at an institution of higher education, vocational school or an accredited job training program.
- purchase a motor vehicle that is a documented necessity to primarily to transport the individual to and from work, post-secondary education or an accredited or licensed training program intended to lead to employment of the individual or a dependent of the individual in Indiana. Motor vehicle has the meaning set forth in IC 9-13-2-105(a).

506 Eligible Asset Purchases

IDA Participants may use their IDA personal savings and match funds for the following qualified asset purchases, as defined in IC 4-4-28-5:

To purchase a primary residence located in Indiana. Funds may be used to purchase a primary residence located in Indiana for the IDA participant or his/her dependent. Qualified purchases include a single site home, pre-fabricated house or condominium.

If participants have purchased their home using IDA funds and have additional funds remaining, they may use this as a one-time principal reduction.





To start or expand a small business located in Indiana. Qualified expenses include costs associated with stocking inventory, working capital, or business equipment, per AFI legislation. All business expenses must be included in an approved (qualified) business plan. Additionally, funds may be used for purposes of marketing and other start-up costs, provided all expenditures follow an approved marketing and communications strategy within a business plan.

Education and Job Training. IDA funds may pay for costs associated with attending an accredited institution of higher education, vocational school, or licensing training program that may lead to employment for the IDA participant or his/her dependent. Qualified expenses may include tuition, lab fees, books or the purchase of a computer for educational use. Per AFI legislation, educational expenses must be distributed to an accredited institution.

Owner Occupied Repair for a HOME Located in Indiana.

IDA funds can be used for essential owner occupied repairs to the home located in Indiana. The repair should be able to pass the four-prong test below by answering yes to all questions.

- 1. Is it necessary?
- 2. Is it permanent?
- 3. Does it add value to the home?
- 4. Is it for non-cosmetic Reasons?

Motor vehicle Purchase

The Purchase of a motor vehicle is defined as a motor vehicle that is a documented necessity to transport the individual to and from work, post-secondary education or an accredited or licensed training program intended to lead to employment of the individual or a dependent of the individual in Indiana. Appropriate documentation for the usage of a motor vehicle could include: calculation of long distances from the IDA participant's home to their place of employment or educational institution, bus schedules showing unreasonable time tables and connections, and the anticipation of increased wages due to more time on the job or access to better wages or employment due to reduced commuting time. Accounts established for motor vehicles must represent less than 30 percent of all those established by the IDA administrator. Funds can be used for the actual cost of the motor vehicle as well as one-time fees and taxes associated with the purchase of the motor vehicle. Motor vehicles may not be purchased through auctions. "Motor Vehicle" has the meaning set forth in IC 9-13-2-105(a). "Motor vehicle" means, except as otherwise provided in this section, a vehicle that is self-propelled. The term does not include a farm tractor, an implement of agriculture designed to be operated primarily in a farm field or on farm premises, or an electric personal assistive mobility device.

No payments will be dispersed directly to the IDA participant. All payments must be dispersed to the appropriate vendor.





Asset Purchase Quick Reference

IDA Withdrawals	Home Purchase	Education & Job Training	Small Business	Owner Occupied Repair	Motor vehicle Purchase
Examples of Qualified Expenses	Settlement fees, financing or closing costs, title insurance, attorney fees, inspection fees, acquisition costs, appraisal fees, mortgage insurance (as part of closing costs) and other customary "pre-paid" expenses.	Tuition, lab fees, books, supplies or equipment (including purchase of a computer when directly related to a student's course work), room and board, registration fees and other costs associated with attendance.	Start-up inventory, licensing fees, supplies or equipment, marketing materials and other expenses as included in an approved business plan.	Energy-efficient windows, roofing, water heater replacement, insulation installation, heating and cooling, and other essential improvements.	Actual costs of motor vehicle purchase, taxes and one-time fees associated with the cost of purchasing a motor vehicle
Examples of Unqualified Expenses	Homes purchased on Land Contract, mobile home purchase, Rent-to Own or Lease-to- Purchase properties and general land acquisition.	Pre-existing school debt, rent, extra-curricular activities, travel and reimbursement for any qualified or non-qualified expenses.	Motor vehicle, Payroll, general funds/working capital and other expenses not included as part of an approved business plan.	Purchase of pool, cosmetic rehabilitation and other non-essential improvements	Insurance, gas, motor vehicle modifications or repairs
Payable To	The settlement IDA Administrator or title company.	Vendor	Vendor	Vendor	Vendor
Required Documentation for Withdrawal	Signed Settlement sheet, Good Faith Estimate, home appraisal estimate, proof of completion of homeownership counseling and evidence of any additional down payment assistance	Documentation of enrollment, Acceptance letter, copy of Bursar Bill, invoices and evidence of submission of Education/Career Plan.	Copy of approved business plan and copies of any relevant invoices or estimates	Estimates, invoices, pre and post photos when available, copy of rehabilitation plan	Purchase agreement/invoice, CarFax report, copy of license and insurance, title, bill of sale and motor vehicle registration

507 Qualified Asset Purchase Procedure

Once an IDA participant is ready to make a qualified asset purchase, he/she should follow the procedure listed below:



- 1. Notify the IDA Administrator of the IDA participant's intent to purchase. IDA participants should request qualified withdrawals at least two weeks before the anticipated purchase date. It is a best practice to request a withdrawal for a purchase 30 60 days in advance.
- 2. Acquire necessary documentation for the asset purchase.
- 3. Set up appointment to meet with the IDA Administrator and complete the corresponding IDA Asset Purchase Withdrawal form. IDA participants should be certain to bring copies of any bills or invoices, as funds disbursed for a qualified asset purchase must be in the form of a check written to a third-party vendor.
- 4. **Note**: If the cost of the asset purchase is more than the combined total of savings and match, the IDA participant must show proof that he/she can cover the difference in costs.
- 5. Make arrangements with the IDA Administrator for a check disbursement. In most cases, the check will be mailed directly to the vendor unless other arrangements have been previously made.
- 6. Return copies of receipts resulting from the asset purchase additional requests for withdrawals may be hindered until the IDA Administrator is supplied with receipts from previous IDA asset purchases.

The Withdrawal checklist is located in Appendix X.

511 Emergency Withdrawals

While strongly discouraged, emergency withdrawals <u>may</u> be approved at the discretion of the IDA Administrator at the agency- as stated in AFI Legislation in Section 404 (3)(A-C).

The following are examples of when an emergency withdrawal may be approved:

- To prevent eviction.
- To prevent foreclosure on an IDA participant's primary residence.
- To pay for medical care expenses or obtain medical care for the IDA participant, his or her spouse, or a dependent of the IDA Participant.
- To pay critical living expenses such as food supplies or heating expenses for the IDA participant following loss of employment.

Approved emergency withdrawals may only be made from an IDA participant's personal savings. Match funds may NOT be used for unqualified expenses, including emergency withdrawals. The IDA participant must understand that all emergency withdrawals must be repaid within 12 months of the withdrawal date. Moreover, once an emergency withdrawal has been approved, match funds for qualified withdrawals are prohibited until such time that the emergency withdrawal has been repaid.

Approval and amount of emergency withdrawal may be restricted at the discretion of the IDA Administrator due to the IDA participant's:

- Length of time participating in the IDA Program;
- Amount of funds deposited in the IDA participant's personal savings;





- The IDA participant's non-compliance with Savings Plan Agreement; and
- The IDA participant's frequency of emergency withdrawal request(s).

In the event of a **denied request for emergency withdrawal** by the IDA administrator, an IDA participant may choose to:

- Not make the emergency withdrawal and continue participation in the IDA Program.
- Withdraw from the IDA program and receive a full refund of all personal savings deposits and interest and forfeit the right of future participation in the IDA program.

To request an emergency withdrawal, an IDA participant should follow the procedure below:

- 1. Complete and submit a Withdrawal Form to the IDA Administrator. (located in Appendix R)
- 2. Schedule a meeting with the IDA Administrator to discuss the situation and review possible alternative solutions—most problems can be solved without having to withdraw funds out of an IDA participant's personal savings.
- 3. If approved, develop a revised savings plan that will allow withdrawn amounts to be re-deposited into the IDA participants account within 90 days from the withdrawal. When savings that were matched do not return to the IDA participant's IDA, any corresponding matching funds must be returned to IHCDA.
- 4. Coordinate with the IDA Administrator to arrange for the withdrawal of funds from the IDA participant's IDA. Remember, any withdrawal from a custodial (joint) account requires a dual signature from the IDA participant and the IDA Administrator.

The IDA participant may be terminated if the participant fails to repay the emergency withdrawal within 12 months of the withdrawal date. The IDA participant will become a Non-Graduate and follow the closeout procedures in Section 601 of the Program Manual.

Important Note: Any **unauthorized withdrawal** from an IDA participant's matched savings account will result in immediate termination from the IDA Program, a lawsuit, or prosecution, and prohibition from future participation in the IDA program.

IDA participants should be encouraged to set up an additional personal savings account as well as a savings plan to fund that account. IDA participants should be encouraged to make withdrawals from this account to cover emergency expenses as they arise. This measure will assist participants in planning for unanticipated expenses rather than making emergency withdrawals from an IDA.

512 Account Garnishment

Federal law prohibits creditors from seizing federal assistance payments for programs such as Social Security, Supplemental Income (SSI) and veterans benefits. However, these laws do not apply to IDA accounts. That said, while banks may garnish funds held in an individual IDA account, banks may not garnish match funds, funded through the IDA program.

Effective May 2011, new Federal Laws require that banks comply with existing anti-garnishment laws. Under these regulations banks are now required to determine whether or not public assistance funds have been deposited into a beneficiary's account. This means, while match funds may be safe, personal savings may not, thus match funds may be recaptured by IHCDA.











Section 600: Participant Files and Account Closings

Participant Files

IDA Participant Files

Pocket 1- Application

- IDA Application
- Savings Plan Agreement with Beneficiary Information
- IDA Release of Information with signatures of Participant, IDA Participant AND Witness
- Copy of Participant's Driver's License (or state issued ID) and Social Security Card

Pocket 2- Financial Summary

- IDA Income Calculation Worksheet
- 2 most recent and consecutive pay stubs for everyone in the household
- Prior Year Income Tax Return
- Credit Score (or documentation stating the Participant has no Credit Score)
- Personal Budget

Pocket 2- Training

- IDA Training Log
- Certificate of Completion of Financial Literacy Training
- Certificate of Completion for Asset Specific Training

Pocket 4- Deposits/ Match

• Proof of Deposits –Bank statements, Deposit slips, etc.

Pocket 5- Withdrawals

- Asset Purchase Withdrawal Forms (ordered sequentially)
- Original Receipts for Purchases
- Duplicate Copy of the Check if provided by Financial Institution

Pocket 6- Communication/ Close-out Form

- Copy of any Communication with the IDA Participant such as Quarterly statements, Email Communications, Letters Sent Via US Mail, Etc.
- Post Financial Skills Assessment
- Post Credit Score
- · Close-Out Form when the Account is Closed (Please send signed copy to IHCDA)

Account Closings

There are two types of account closings: "Graduate" or "Non-Graduate." The goal of the IDA program is to have every IDA participant graduate within five years. Despite best efforts, not all IDA participants are ready for long-term savings and asset ownership. These IDA participants are considered Non-Graduates and must be terminated from program participation after five years.





A **Graduate** has successfully completed the savings plan, received all match funds, made all asset purchases, and completed the IDA program within five years. The Graduate will have no funds remaining in the personal savings or match accounts. The Graduate will continue to be ineligible for an IDA in the future.

A **Non-Graduate** has been terminated from program participation for one of the following reasons:

- Made an unauthorized withdrawal from the personal savings or match accounts
- Voluntarily terminated participation due to personal circumstances or did not find the IDA program to be a good fit for his/her financial status
- Exceeded the five year project period without using all of the personal savings or match funds
- Moved out of State

When an IDA is closed for a Non-Graduate, the personal savings (plus interest) will be sent back to the last known address of the IDA participant and any remaining match funds (both federal and state) will be sent back to the IHCDA. The account status will be changed to Closed. The Non-Graduate will be ineligible for future IDA accounts.

601 Participant Termination

IHCDA reserves the right to dismiss an IDA participant who fails to meet, or is in violation of, IDA program requirements, as set forth in Indiana Code the IDA Savings Plan Agreement or Participant Handbook. Examples of behavior which merit dismissal from the IDA program are:

- Falsifying personal, income or application information.
- Non-compliance with the IDA Savings Plan Agreement, including failure to comply with IDA savings requirements.
- Failure to return funds used for an Emergency Withdrawal within the 12 month period preceding the date of the Emergency Withdrawal.
- Failure to complete Financial Literacy Education or Asset-Goal Specific Training.
- Unauthorized savings withdrawal(s).
- Failure to "graduate" from IDA program and draw down funds within 12 months preceding last match opportunity.

Termination from the IDA program can be made at the discretion of IHCDA or the IDA Administrator. To avoid termination and loss of match funds, it is recommended that each IDA participant keep in regular contact with his/her IDA Administrator, especially in the event of a loss of income or other household changes that may negatively impact the IDA participants' ability to save.

Failure to comply with these requirements may not only result in dismissal from the IDA program, but also, the ability of the IDA participant to participate in the IDA program in the future.

As with regular account closures, once an IDA participant is terminated from the IDA program, the IDA will be closed and the bank should send any personal savings (plus interest) accrued to date to the last known address of the IDA participant, while matching funds should be sent back to IHCDA. The IDA status will be changed to Closed. The IDA participant will be ineligible for future IDA accounts.





602.3 Adding Case Notes

When closing the IDAs (both active and expired), IDA administrators must enter case notes regarding major activities that take place with the financial transactions. The case notes should document:

- If the IDA participant changes his or her asset goal
- If the IDA participant closes its IDA and chooses not to participant in the IDA program any longer
- If the IDA participant files an appeal regarding the process and action steps completed by the IDA administrator.
- If and why the IDA participant has been terminated by IHCDA or the IDA Administrator.

See Policy Guidance IDA-015-01 located in the Appendix regarding the process for closing these IDAs, IDA participant letters, and frequently asked questions.



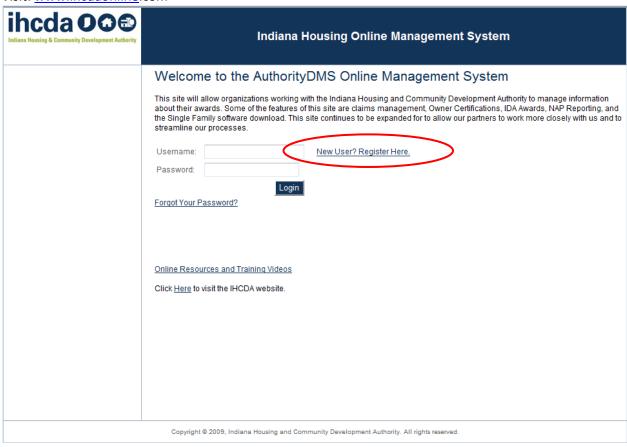


Section 700: Database Management and Reporting

IHCDA requires IDA Administrators to utilize a comprehensive IDA database system. This system is referred to as IHCDAOnline. The system is used: to create and submit claims, and generate program reports. New IDA Administrators must be granted access to the system by IHCDA staff.

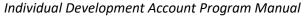
701 IHCDAOnline Registration Process

Visit: www.ihcdaonline.com



- Before you are able to log in you must first setup an account with IHCDA. Above you will see a link for "New User? Register Here".
- Fill in your information and the Organization you are with.
- Select the "Individual Development Account Access" in the lower part of the registration screen to request access to the IDA program within IHCDAOnline.







ihcda O O To Indiana Housing & Community Development Authority		Indiana Housing	Online Management System
	_	his website, you must reque:	st it and have it approved by IHCDA. Please enter the following information:
	Profile Information		
	First Name:		
	Last Name:		
	Organization:		
	Organization Address:		
	City:		
	State:		
	Zip Code:		
	Telephone:		
	Fax: (optional)		
	E-mail:		NOTE: It is Recommended that new users use their business email address.
	Username:		
	Password:		
	Confirm Password:		
	directly involved in. If you for all programs.		re requesting. You should <i>only</i> request access to the program(s) that you are m that you are not involved with, you may find that your request will be denied
		Program for Mortgages for Sir	
		tance Program Ascess for Co	ommunity Development
	Individual Developme		
	Cancel Next		
	Copyright © 2009, Indiana	a Housing and Community Develo	opment Authority. All rights reserved.

Once a user has registered, the IHCDA IDA Administrator will review his/her information and approve access. A user will not be able to access the IDA program within IHCDAOnline until the user has been approved.

702 Entering a New Application

Tracking IDA Participant Activity

All deposits, withdrawals, changes in contact information, etc. should be recorded in the system as described in the IHCDAOnline User Manual.

Claims

Matching and Administrative Claims must be created and submitted in the system as described in the IHCDAOnline User Manual.

Reports





Several reports are available to IDA Administrators. A list of available reports and instructions on generating the reports can be found in the IHCDAOnline User Manual.

Award Information

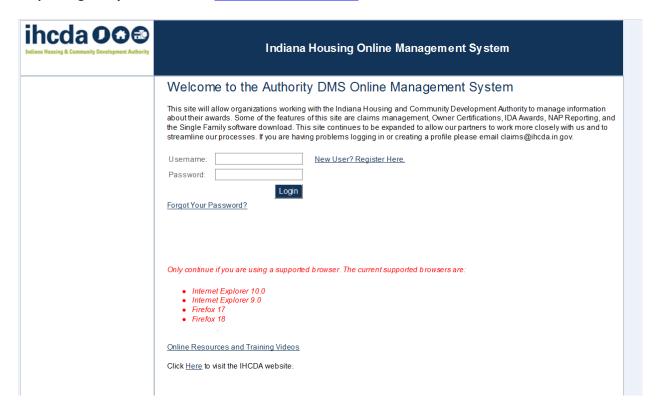
IDA Administrators can view and update information specific to their IDA awards. Detailed information regarding this functionality is located in the IHCDAOnline User Manual.

Bank Information

IDA Administrators will setup and maintain information for partnering financial institutions.

702 Submitting a Claim

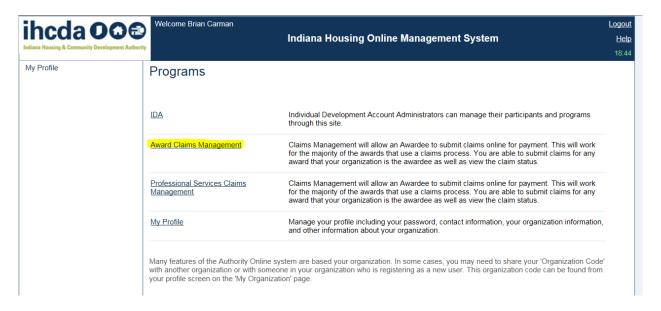
Step 1: Login to your account at www.IHCDAonline.com







Step 2: Click on the link "Awards Claim Management"

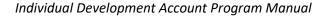


Step 3: In the upper-left hand corner of the screen, click "Create Claim"

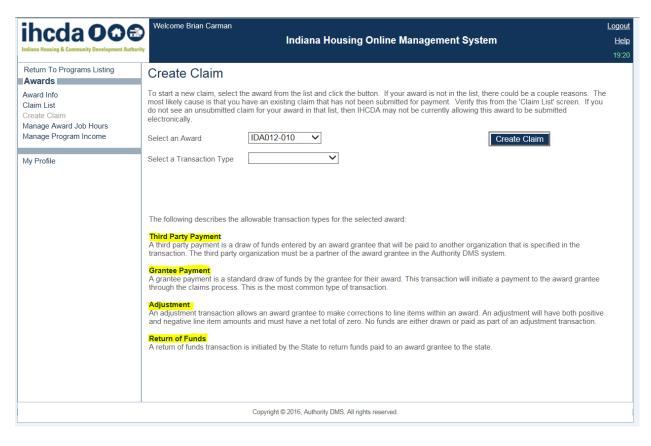


Step 4: Select the corresponding award in which you will draw funds from and the transaction type. A description of the function of the transaction will be listed on the website below the selection area (see screenshot.









Step 5: Follow the on-screen instructions under the claim tab. Fill in the requested amounts under the appropriate line items and click 'Save'.







Claim Details IDA014-010

The claims detail displays the information about the current claims for this award. You can see the budget breakdown for the award along with the remaining amount for each line item. Use the box for each line item to enter the amount you are claiming. If your award is not restricted by budgeted line items, you will see all available line items for your award. If your award requires claims against individual buildings, you will see a list of those buildings along with the line items associated with those buildings. Once you have entered your claim amounts, click the 'Save' button at the bottom of the page.

FI			
Remaining Budget: \$89,434.05			
Line Item	Total Budget	_	Amount
Data Collection	\$1,905.88	\$1,017.06 <mark>0</mark>	
Administrative Expenses	\$7,147.06	\$4,541.31 <mark>0</mark>	0.00
Non-Administrative	\$5,241.17	\$4,338.68 <mark>0</mark>	0.00
Match	\$81,000.00	\$79,537.00 <mark>0</mark>	0.00
Remaining Budget: \$88,783.69			
Line Item		Remaining Balance	Amount
Data Collection/Analysis	\$1,905.89	\$1,791.56 0	
Data Collection/Analysis Administrative Expenses	\$7,147.06	\$3,116.45	0.00
Data Collection/Analysis	•	<u>-</u>	0.00

Step 6: Email <u>bcarman@ihcda.in.gov</u> with the subject line 'IDA Claim'. In the email, include the claim/receipt number and request for approval. The Community Programs Analyst will send you a copy of the receipt to be signed by an authorized official at your agency. Once signed and returned the claim will be approved and the funds will be electronically transferred to the bank provided.

SECTION 800: Financial Institutions

Indiana has over 30 financial institutions that participate in the IDA program. These financial institutions include banks and credit unions. Each financial institution is required to submit a signed IDA Program Memorandum of Understanding (MOU). The MOU outlines the financial institution's obligations as a servicer for IDA participant savings and match funds. Failure to adhere to the terms and conditions of the





MOU may result in the financial institution's participation in the IDA program being terminated or having to repay funds associated with IDAs that are not managed properly by the financial institution. The MOU is located in Appendix CC.

Each MOU is effective for a five-year contract period and outlines the following responsibilities of the financial institution, along with some other terms and conditions:

- A. Establish **two** (2) (individual Savings account and parallel match account) accounts for each IDA saver as joint, **custodial accounts** with the IDA Administrator a/k/a the CDC designated as the custodian. These accounts should be flagged as "IDA" accounts and should have **participant access limited to deposits only.**
- B. Offer financial services related to the establishment and maintenance of the IDA at no cost to the account holder.
- C. Guarantee all IDA accounts earn at least the market rate of interest.
- D. Educate bank staff on IDA's and designate an IDA contact person.
- E. Permit deposits be made to an IDA account by either the IDA participant or the CDC, on behalf the IDA participant.
- F. Deposit State and/or AFI match dollars in the amount indicated and delivered by IHCDA into the respective parallel IDA match account.
- G. Ensure **all** withdrawals (from either personal and/or match accounts) have been authorized by the administering CDC, and have any requisite documentation attached.
- H. Ensure that IDA accounts (personal and match) have access restricted from ATMs, online banking and/or telephone banking features.
- Ensure that Checks (for purposes of an asset purchase) be written to a third-party vendor.
 IDA participants MAY NOT be listed as remitters on any check, unless for purposes of an emergency withdrawal.
- J. Ensure that funds disbursed for Emergency Withdrawals be withdrawn from only the IDA participants' personal savings.
- K. Provide the CDC with monthly statements of all deposits into and withdrawals from each designated IDA account and coordinate with administering IDA Organization as to the proper procedure for dissemination of the individual saver's monthly statement.
- L. Maintain communication and provide updates to the administering CDC and IHCDA on the status of accounts upon request.
- M. Maintain accounts in accordance with applicable state and federal regulations.

Failure to comply with the terms and conditions set forth in the MOU may result in termination of the financial institution's participation in the IDA program. IDA Administrators should distribute copies of the MOU to the financial institutions. They may returned original forms with signatures to IHCDA with the MOU or have the financial institution send the forms directly to IHCDA. However, an original form must be received by IHCDA before claims can be processed.

Section 900: Program Administration for Approved Agencies





Each year, IHCDA must submit a grant application to the U.S. Department of Health and Human Services for the Assets for Independence Demonstration Program under the Office of Community Services to receive grant funds for administering the IDA program. Award notification from the AFI is submitted to the grantee by September 30 of the program year. Grants are awarded on a five year grant cycle. This section outlines the administrative aspects of running an IDA program.

901 Becoming an IDA Administrator

To become an IDA Administrator, each private nonprofit or local unit of government in Indiana must submit a Program Administrator's Application to the IHCDA office by the prescribed deadline. The application will require the organization to outline the following information.

- Its experience in administering IDA programs or other programs with similar mission and clientele
- Primary staff or point of contact that will be dedicated to the daily administration of the IDA program
- Estimated number of current accounts
- Requested number of accounts for the new grant cycle

Once the applications are received, they are reviewed by staff at IHCDA for accuracy, experience, and completeness. Approved applicants will be submitted to IHCDA's Board of Directors for approval.

To request an application to become an IDA Administrator, the organization should contact Brian Carman, Community Programs Analyst, at bcarman@ihcda.in.gov. A sample Program Administrator Application is located in Appendix J.

902 IDA Allocation of Funds

IHCDA is awarded funds through a competitive grant process that takes place annually. The Office of Community Services of the U.S. Department of Health and Human Services releases a Notice of Funding Availability (NOFA) and eligible applicants must submit an application. Awards are released by September 30 of the federal fiscal year. Historically, IHCDA has submitted an application for the open NOFA. Funding has been received by September 30 of that federal fiscal year. The program year was changed to the federal fiscal year to accommodate for late funding announcements.

Once the grant funds are received from AFI, IHCDA will assess the total number of IDAs requested by the IDA Administrators and allocate IDAs based on past performance and information in the Program Administrator's Application. Historically, IHCDA generally receives \$1 million in federal funds that are matched by \$1 million in non-federal funds, however IHCDA is not guaranteed to receive funding at this level or at all.

902.1 Grant Agreements





IDA Administrators will receive an IDA Program Participation Agreement from IHCDA to manage the IDA accounts. Effective as of October 1, 2013, each IDA Program Participation Agreement will have a term that coincides with the "five year project period". In the five year agreements, IDA administrators will receive enough funds to cover the four years of matching funds plus administrative funds to support program operations.

The term of the IDA Program Participation Agreement is outlined in Section 3 of this agreement.

Prior to October 1, 2013, there were contracts that were one-year, two-year, and four year agreements.

'One Year Contracts'

- Match Funds- should be used to match savings deposited by participants enrolled into the IDA program prior to the 2012-2013 program year. All participant savings will be matched at a rate of 3:1 under this contract
- Administrative Funds- administrative costs associated with the management of the matched under this contract should be claimed against the budget for this contract
- The terms of these contracts were extended
- Contract Terms- October 1, 2013- September 30, 2014
- Example Contract Title- IDA013-000

'2012-2013 Four Year Contracts'

- Match Funds- should be used to match saving deposited by participants enrolled into the IDA program during the 2012-2013 program year. All participant savings will be matched at a rate of 3:1 under this contract
- Administrative Funds- administrative costs associated with the management of the matched under this contract should be claimed against the budget for this contract
- The terms of these contracts were extended
- New Current Contract Terms- October 1, 2012- September 30, 2017
- Example Contract Title- IDA012B-000

Once these IDA Program Participation Agreements have expired, they will not be reissued.

902.3 Administrative Budgets

The IDA program provides up to 15 percent of the total AFI allocation toward administrative expenses.

The administrative budget is divided into the following:

The administrative budget is not tied to match funds. IDA Administrators are eligible to use the entire admin budget, even if the IDA Administrators do not use all of the match funds. IDA Administrators must submit expenses within 45 days of the occurrence. For more information about the required documentation for submitting IDA Administrative claims, agencies must review the IHCDA Claims Submission Manual for Back up detail requirements.

In previous program years, IDA Administrators have been provided an administrative rate per IDA participant for administrative claims. Though the current program no longer uses this claim structure, it can be noted that it usually costs an IDA Administrator approximately \$635.59 to administer an IDA for five years.





903 Processing Withdrawals

All claims go through the same process within IHCDA online. See Section 700 regarding the procedures for processing claims.

904 90 Day Notice for Program Termination

According to the IDA Program Participation Agreement, IHCDA has the option to terminate an IDA Administrator's participation in the program. IHCDA must provide the IDA Administrator with a 30-day notice and specify how service delivery will take place after termination has been rendered. On the other hand, an IDA Administrator may terminate its participation in the IDA program as well. The IDA Administrator must provide written notice at least 90 days in advance.

The IDA Program Participation Agreement includes a "Survival Clause", thus, even though an IDA Administrator may terminate the IDA Program Participation Agreement, the IDA Administrator is bound to "Administer all IDA's established by or transferred to the CDC for the life of the account." The IDA Administrator's participation will terminate after the last IDA has expired. Whenever a termination notice is provided (either by IHCDA or the IDA Administrator), the survivorship of accounts will be assessed so that both parties have a clear understanding of how long the IDA Administrator will be engaged in administering the remaining IDAs.





Section 1000: Program Compliance and Monitoring

Starting with the 2017 program year, IHCDA will be developing and implementing an IDA Program Compliance system for monitoring IDA Administrators. The compliance system will ensure that the IDA Administrators have effective internal controls over program operations and financial transactions. The new compliance system will include the development and implementation of agency level internal controls and a monitoring program.

1001 Internal Controls

Effective November 1, 2014, all approved IDA Administrators must complete and submit a copy of their agency's internal controls for the IDA program. The internal controls are designed to follow the IDA program administration policies and procedures as well as protect the funds from fraud, waste, and abuse. IHCDA will evaluate the internal controls as a part of the monitoring program.

The internal controls must include policies about:

- How to complete an application with proper signature approval process outlined
- How to complete the eligibility review and assessment(s) with internal quality review process included
- How to retain copies of identification and social security cards in participant files or other locations
- How to approve IDA participant files for employees, board members, or families of either employees or board members
- How to approve and complete withdrawals and asset purchases
- How to properly close an account at the agency, at the bank, and remit information to IDA

All IDA Administrators must remit copies of their internal controls to IHCDA for approval within six (6) months of receiving the new IDA Program Participation Agreements.

1001.1 Social Security Number Validation

Each household member must present a valid social security number as a part of the eligibility process. The most acceptable form of SSN is the card. However, other acceptable forms of verification include:

- A letter from the Social Security Administration.
- A Social Security benefit letter is acceptable, as long as the full number is provided and a photo identification card is reviewed.
- A benefit letter from another categorically eligible program, as long as the full number is provided and a photo identification card is reviewed.

All IDA Administrators are required to retain a copy of the documentation used to verify the SSN. The documentation may be stored in the IDA participant's file or a separate file. However, the IDA Administrator must strike out all but the last four digits of the SSN, if the copy is retained in the IDA participant's file.

1001.2 Quality Assurance Review





Though not currently required, IDA Administrator are strongly encouraged to develop a quality assurance process that will verify that the IDA application has been completed according to the policies set forth in this manual and that the IDA participant file is properly documented. A complete file will contain all of the following documentation.

- IDA Participant Application
- Savings Plan Agreement
- Release of Information
- IDA Training Certificate of Completion
- SS# documentation
- Income verification documentation
- Copy of Personal Budget
- Contact Log and Case Notes
- Copies of correspondence
- Withdrawal(s) Request Forms with supporting documentation
- Credit Report
- Bank statements

1001.3 Processing Applications of Relatives and Staff

Any prospective participant, employed by the IDA Administrator full-time, part-time or contractually, defines the IDA Administrator's staff. Relatives are any person(s) applying with the following relationship to a staff or board member:

- Spouse
- Sibling
- Parent or Grandparent
- Child or Grandchild
- Brother or Sister-in-law
- Aunt or Uncle
- Niece or Nephew

Any staff of IDA Administrator or relative of staff of an IDA Administrator completing an application for IDA benefits should have his or her file reviewed by the Program Manager or Executive Director upon final determination for approval or denial of a benefit. Relatives of the Executive Director should have their file reviewed and approved by a designated member of the IDA Administrator's board or a board committee.

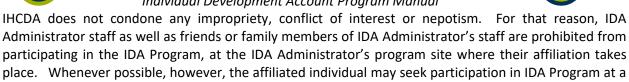
All required IDA policies, procedures and deadlines are applicable. IDA Administrators may store IDA participant files with the Program Manager or Executive Director, as an added measure of privacy for the IDA Administrator's staff and/or their relatives.

Each IDA Administrator should ensure that its Quality Assurance Review includes the following steps:

- Checking that all required documentation is in the file (see Appendix H)
- Ensuring that all files include a signature or initial of the manager or board member designated to approve the application

1001.4 Nepotism





Non IDA-affiliated staff of the IDA Administrator may be eligible for an IDA provided that the total number of employee accounts equals the lesser of three (3) accounts or ten percent (10%).

1001.5 Conflict of Interest

neighboring IDA Administrator.

- A. Conflicts Prohibited. No persons described in paragraph (B) of this section who exercises or has exercised any functions or responsibilities with respect to administering the IDA program for the IDA Administrator or who is in a position to participate in a decision-making process or gain inside information with regard to the IDA Program may obtain a financial interest or financial benefit from this program or have a financial interest in any contract, subcontract, or agreement with respect to the IDA Program, or the proceeds from activities related to the IDA Program, either for themselves or those with whom they have business or immediate family ties, during their tenure or for one (1) year thereafter. Immediate family ties include (whether by blood, marriage or adoption) the spouse, parent (including a stepparent), child (including a stepchild), brother, sister (including a stepbrother or stepsister), grandparent, grandchild, and in-laws of a covered person.
- **B.** Persons covered. The conflict of interest provisions of paragraph (A) of this section apply to any person who is an employee, agent, consultant, officer, or elected official or appointed official of the IDA Administrator or relative of any of the above.
- C. The IDA Administrator has an affirmative obligation under this Agreement to disclose to IHCDA if there is a conflict interest and IHCDA may grant an exception to the provisions of paragraph (A) of this section on a case-by-case basis when it determines that the exception will serve to further the purposes of the IDA Program.
- D. The IDA Administrator shall maintain written standards of conduct governing the performance of its employees engaged in the award and administration of contracts.

1002 Overview of the Monitoring Timeline:

- A. IHCDA will conduct desktop or on-site monitoring, for IDA programs bi-annually.
- B. The review will generally take 1 day unless issues are discovered that will necessitate a longer review, and will be conducted in conjunction with the IDA Adminstrator's Energy Assistance Program review or Comprehensive Agency Review (CAR), whenever possible. The monitoring review may cover some items during a couple of days in one week and some work in another
- C. The monitor will have 30 days to issue the report to the IDA Administrator. The IDA Administrator will have 30 days to respond to the report. At this point, the time between correspondences is
- D. The monitor will track the progress of post review activities until all issues have been resolved at which time a final closure letter is issued.





1003 Monitor Preparation:

- A. At least 30 days prior to the IDA monitoring review, a notice letter will be sent to the Executive Director of the IDA Administrator. This notification may be included with the CAR or EAP monitoring notifications, when applicable.
- B. The monitor(s) will make travel arrangements, and gather all materials needed to conduct the monitoring review.
- C. The monitor(s) will review monitoring reports for the past two years, to ensure previous findings and concerns remain resolved and the IDA administrator is compliant.

1004 The Review:

- A. Desktop Monitoring review will be conducted by phone, whenever possible. If monitor(s) are onsite, the monitoring review will occur subsequent to an EAP or CAR review. The IDA Administrator's program staff should also attend the entrance interview, if applicable.
- B. The monitor(s) will conduct an interview, which will include any program staff working directly with the IDA program, as designated by the IDA Administrator's leadership. The interview will consist of questions, which assess program policy, procedures and client success.
- C. At the conclusion of an on-site monitoring review, the lead monitor will conduct an exit interview with the same agency personnel that attended the entrance interview. All outstanding items, findings, concerns, suggestions, and comments will be discussed. This will ensure that all surprises or confusion are avoided when the monitoring report is issued.
- D. All persons attending the exit interview will sign the exit interview form.

1005 The Report and Response Period:

- A. Lead monitor will issue a report, outlining all findings, concerns and recommendations within thirty (30) days of the exit interview.
- B. Each finding will include a required corrective action by the IDA Administrator. All concerns issued will list a good management practice, in which the IDA Administrator is strongly encouraged to consider. The IDA Administrator is not required to address recommendations, this is optional.
- C. If monitor(s) determines a financial finding, the IDA Administrator must repay IHCDA within thirty (30) days of the report. A financial finding, may occur when a client receives undue benefits, due to ineligibility, or is owed a credit, due to misapplication of funds.
- D. The IDA Administrator has thirty (30) days to respond to IHCDA, and is expected to address all findings and concerns.
- E. Initial appeals should occur in the IDA Administrator's response to the monitor for reconsideration and/or dismissal. If the IDA Administrator does not appeal its financial findings, please note it should provide documentation of repayment or credit to client(s) for closure to occur.
- F. If an IDA Administrator requests reconsideration of any findings or concerns, the IDA Administrator has fifteen (15) days to respond to IHCDA monitor after it has received the first response.
- G. After each findings and concerns are addressed, and all payments have been submitted, if applicable, a close out letter will be issued.





1006 The Appeals Process:

- A. Agencies that contest a finding or concern are expected to state their position in their response letter to the report. IHCDA will either accept the position of the IDA Administrator based on new information or evidence provided or continue to assert that the issue does constitute a finding or concern. At that point, the IDA Administrator may send an appeal letter to the Deputy Director of Community Programs at IHCDA.
- B. The IDA Administrator will receive a reply within 30 days to its appeal. If the IDA Administrator does not agree with the reply at this level, it may appeal again to the Executive Director of the IHCDA whose response will be final.

Section 1100: Additional IDA Program Policies

Section 1101 Appeals Process

The Appeals Procedure begins at the local level with an informal process designed to settle most problems through a review of the facts and resolution of the issues. This process can include assistance from the Indiana Housing and Community Development Authority. If the informal process does not resolve the





matter, there is a subsequent process whereby the IDA participant may ultimately address any grievances and request a final decision.

1101.1 Informal Review Process

- 1. The IDA Administrator must provide **written notification** of approval or denial to all IDA participants who apply to the IDA program within ten (10) working days of the household's completed and processed application. The notification must include the household's right to appeal that determination.
- 2. If the prospective IDA participant is not satisfied with any determination by the Program Manager of the IDA program, he/she may submit a written or oral request to the Program Manager of the IDA program for a review of the determination. The Executive Director, or designee, shall make the determination of the prospective participant's eligibility on review within ten (10) working days of the prospective participant's request.
- 3. If the prospective participant is still not satisfied with the determination after review by the Executive Director, he/she may request review by IHCDA. The participant must send a written request to:

Brian Carman

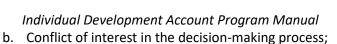
Community Programs Manager- IDA, NAP, Self-Sufficiency Indiana Housing and Community Development Authority 30 South Meridian Street, Suite 1000 Indianapolis, IN 46204

If an applicant needs assistance with this procedure, they may call the IHCDA at 1-800-872-0371.

- 4. Upon a request for IHCDA the IDA Administrator will forward the household's application, the written notification of the household's denial, and other pertinent documentation to the IHCDA's Community Programs Analyst.
- 5. IHCDA's Community Programs Analyst will review the materials submitted and issue a written finding to the applicant and the IDA Administrator based on the documentation submitted, within 30 calendar days.

1101.2 Formal Appeal

- 1. If the applicant disagrees with the determination of the Community Programs Manager, the applicant has the right to appeal to the IHCDA's Compliance Attorney for final determination. The applicant must submit a written appeal within thirty (30) days of being notified of IHCDA will alert the IDA Administrator of the pending formal appeal. The appeal must include the stated reasons for the applicant's objection to the denial, which reasons must be based solely upon evidence supporting one (1) of the following circumstances:
 - a. Clear and substantial error or misstated facts which were relied on in making the decision being challenged;



- c. An illegal, unethical or improper act; or
- d. Other legal basis that may substantially alter the decision.
- 2. Requests for a formal appeal should be sent to the attention of:

Brigitte Collier Compliance Attorney Indiana Housing and Community Development Authority 30 South Meridian Street, Suite 1000 Indianapolis, Indiana 46204

- 2. The Compliance Attorney shall review all of the information provided by the Community Programs Analyst and the IDA Administrator.
- 3. The applicant shall be afforded the opportunity to review all documentation submitted to the Compliance Attorney for consideration.
- 4. The Compliance Attorney shall make final determination about the appeal. The final written correspondence will provided within 30 days calendars from receipt.





Section 1102 Acknowledging IDA Funders

Acknowledging IHCDA Funding in Your Publications

The Indiana Housing and Community Development Authority (IHCDA) grantees, award recipients, and their sub grantees must acknowledge funding in all publications that describe services and activities that are funded in whole or in part with their IHCDA award.

Publications that should include an acknowledgement of IHCDA funding include: funds statements, press releases, marketing materials such as brochures and presentations used for recruiting participants, and all other documents that describe your organization's outreach efforts and programmatic offerings.

Recipients are asked to send a draft of such materials to IHCDA prior to publication/disbursement to ensure accurate information is presented, as well as for accountability and consistent messaging.